

CENTRAL INTELLIGENCE AGENCY  
Washington 25, D.C.

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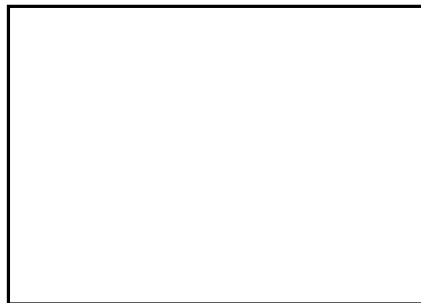
24 July 1962

MEMORANDUM FOR: Mr. W. S. Lester, Department of State  
Mr. J. A. Minogue, Department of the Army  
Col. W. R. Burgoyne, Department of the Navy  
Lt. Col. Jack B. Young, Department of the Air Force  
Col. Marlin O. Tryon, The Joint Staff

SUBJECT: OBI Response to Counterinsurgency Requirements

1. The DCI has directed the Office of Basic Intelligence to review the outline, content, and schedule for Section 57 and other pertinent sections to see that the NIS is as responsive as possible to the counterinsurgency EEs and the priority counterinsurgency areas listed by [REDACTED]. The following is an interim report on OBI actions to date in responding to the DCI's directive.

2. Schedule. The FY 1963 Production Schedule, dated 10 July 1962, contains 10 Sections 57, 8 of them on priority areas. To this list, OBI proposes to add 3 Sections 57 on the following counterinsurgency areas:



Other NIS sections will be deferred in order to give emphasis to Section 57 production. A full list of changes to the schedule will be submitted for NIS Committee approval at a subsequent date.

3. Although the immediate applicability of Section 57 to counterinsurgency requirements lags behind the emphasis reflected in paragraph 2, it is evident that other NIS sections as well -- principally Sections 42, 53, and 55 -- are important to the full NIS response to the counterinsurgency planners. For this reason, the production of 7 Sections 42, 7 Sections 53, and 11 Sections 55, many of them on priority areas, was

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originally planned for FY 1963. The increase in the number of Sections 57 produced will cause some adjustment to scheduling. We will endeavor to defer units of lesser priority, such as Sections 51 and 52, where feasible. Personnel limitations in the growing Research Division of OBI, as well as the production requirements of the Chapter I schedule, require a concentration of available manpower on units, principally Section 57, of the highest counterinsurgency priority. OBI plans to produce other needed sections on the priority areas as rapidly as increasing capabilities permit.

4. In discussion of present and future production plans, the extent of already prepared and disseminated NIS coverage of counterinsurgency subjects should not be overlooked. There is a substantial number of NIS units, including Chapters I as well as individual Sections in Chapters IV and V, which are immediately responsive to the EEIs and at the call of all those in the U.S. Government concerned with internal defense planning and operations.

5. Outline and content. Our examination of the pertinent NIS outlines and the sections produced with them reinforces our conviction that the NIS Program has long been concerned with and responding to those intelligence needs which are now identified under "counterinsurgency" and "internal defense". The causes of dissidence and violence, the identification of critical sectors, the analysis of Communist and other subversive groups, the influence of social, economic, and other factors, all have been a part of the continuing concern of those responsible for the development of the NIS virtually from its inception. The problem now is to sharpen and focus the existing NIS framework for more direct response to counterinsurgency interests as presently conceived within evolving U.S. policy needs. To this end, OBI has initiated two general courses of action: one, a restatement of the Section 57 outline for use with priority counterinsurgency areas; and second, the preparation of analyst guides or checklists to supplement existing outlines in the preparation of other pertinent sections. Increasing experience with the production problems involved in these two approaches may suggest additional lines of action.

a. Section 57 outline -- A copy of the tentative Section 57 outline for use with priority counterinsurgency areas is attached for your information. This outline is in effect an adaptation of the existing outline to be used only in connection with those areas on present and future counterinsurgency lists. It represents a somewhat formalized extension of the principle of inherent flexibility that applies to all NIS outlines. It also assumes that other pertinent sections, notably Section 53 and Section 55, have been or will be produced on the priority areas. For this reason, it does not attempt to provide coverage for those EEIs better answered within the context of the other sections.

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b. Analyst guides in preparation of other sections -- To insure applicable counterinsurgency coverage in Sections 14, 15, 16, 42, 53, 54, 55, and 58 on priority areas, the existing outlines will be supplemented by analyst guides prepared on each section and providing additional instructions regarding topics to be emphasized, specific information to be included where available and pertinent, and other aspects of key concern. These guides will assist the analyst to cover specific counterinsurgency interests as they apply to the section and area in question, without radically altering the existing outline. When completed, these guides will be distributed to the Committee members for their information.



Chairman, NIS Committee

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